HOME Regulations: Changes and Comments

A briefing on HUD's proposed rule for the HOME Investment Partnerships program

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National Low Income Housing Coalition

- Dedicated solely to achieving socially just public policy that assures people with the lowest incomes in the United States have affordable and decent homes.
- Materials for today's presentation available at: www.nlihc.org.
- Webinar will be archived and presentation e-mailed.



Overview

Why proposed regulation changes now?

Key changes from NLIHC perspective.

Questions and comments.



Areas of Proposed Change

- CHDOs
- Troubled Rental Projects
- Public Housing
- Tenant Protections and Selection
- Tenant-Based Rental Assistance (TBRA)
- Affirmative Marketing

- Eligible Activities
- Two Rental Property Provisions
- ConPlan
- Disasters
- Enhanced Performance
- Quality Assurance
- Homeownership
- Property Standards



Community Housing Development Organizations (CHDOs)

- Require HUD to reduce/recapture CHDO funds not spent within five years. [§92.500(d)(1)(C)]
- Require jurisdiction to certify that organization meets CHDO definition, and document capacity each time CHDO funds are committed to it.
- Require CHDOs to have paid employees with housing development experience (not allow use of consultants to show CHDO has capacity).
 - FY12 Appropriations Act requires a CHDO to "demonstrate" that it has staff with "demonstrated development experience".



Troubled HOME Rental Projects

- To preserve financially troubled rental projects, allow additional HOME funds in the project.
 - Could be used for recapitalization of project reserves and/or rehab.
 - HUD "may" (not "must") extend affordability period.

[§92.210(b)]



HOME and Public Housing

- Allow HOME to develop HOPE VI units, if no public housing Capital Funds are used.
 - HOME/HOPE VI units could get public housing Operating Fund.
 - HOME/HOPE VI units could get Capital Funds for modernization and rehab in future years.

[§92.213]



Tenant Protections and Selection Part 1

- Require lease for all rental units and units rented by HOME tenant-based rental assistance (TBRA) recipients.
- Supportive services cannot be mandatory.

[§ 92.253(b)(9)]

• Prohibit owners from charging tenants certain fees (origination, parking, and laundry room access). [§92.504(c)(3)(xi)&214(b)(2)]



Tenant Protections and Selection Part 2

- Prohibit jurisdictions and subrecipients getting HOME from their state to impose fees on beneficiaries to cover administrative costs (construction management, underwriting, etc.).
 [§§92.206(d)(6),207(b),&214(b)(1)]
- Owners must comply with jurisdiction's affirmative marketing requirements. [§92.253(d)]
- <u>Not a "protection"</u>: Allow tenant's failure to follow a transitional housing services plan as reason for terminating tenancy/refusing to renew tenancy.

[§92.253(c)]



Tenant-Based Rental Assistance (TBRA)

- Allow TBRA program requiring households to participate in a self-sufficiency program.
 - Could not terminate TBRA if household fails to continue participation in self-sufficiency, but TBRA renewal could be denied.
 - People with disabilities may not be required to participate in medical or disability-related services as part of a self-sufficiency program.

 $[\S92.209(c)(2)(iii)]$



Affirmative Marketing

 Delete language exempting jurisdiction from affirmative marketing procedures for households with TBRA or vouchers.

[§92.351(a)(2)]



Eligible Activities

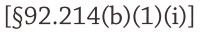
Predevelopment Costs

 Architectural, engineering, other professional services costs incurred not more than 18 months before HOME is committed could be paid for.

[§92.206(d)(1)]

Fees

• Allow jurisdiction to charge fees to rental project owners to cover jurisdiction's monitoring costs during affordability period.





Rental Property Provisions part 1

Utility Schedule

 Require jurisdiction to annually update maximum monthly utility allowances.

 Require jurisdiction to use HUD Utility Schedule Model, or determine utility allowances based on utility type.

[§92.252(d)]



Rental Property Provisions part 2

<u>Underwriting and Subsidy Layering Analysis</u>

- Require analysis of project's financial viability over affordability period based on reasonable return on investment not exceeding jurisdiction's guidelines, which must require jurisdiction to:
 - Examine sources and uses of funds, determine costs are reasonable.
 - Assess neighborhood market conditions, developer's experience and financial capacity, and solidity of financial commitment.

[§92.250(b)]

- FY12 Appropriations Act requires jurisdiction to certify that, for each project, it has:
 - Conducted underwriting review.
 - Assessed developer capacity and financial soundness.
 - Assessed neighborhood market conditions to ensure need for each project.



HOME Changes to Consolidated Plan Regulations

• Allow limiting beneficiaries or giving preference to a segment of the population, such as police, teachers, or artists.

 $[\S92.209(c)(2)]$



Disaster-Related Features

 Allow housing severely damaged and then demolished to be rebuilt as "reconstruction" on same lot if HOME committed within six months of damage.

[§92.2]



Enhanced/Timely Performance part 1

Project Completion

 Rental projects are designated "completed" once construction/rehab completed, even if not fully occupied.

[§92.2]

Leasing Up Rental Properties

- If multifamily housing is not occupied by eligible tenants within specified period after completion, jurisdiction must submit marketing information.
- Require HOME repayment for any unit not rented to eligible tenant 18 months after completion.

[§92.252]



Enhanced/Timely Performance part 2

Project Termination

- Project not meeting "affordable housing" requirements must be terminated, and HOME must be returned to jurisdiction's HOME account. [§92.205(e)(1)]
- Project not completed within four years of commitment is deemed terminated, and HOME must be returned to jurisdiction's HOME account.
 - May request 12-month extension by providing: project status, steps to overcome obstacles, proof of adequate funding, and schedule for completion. [§92.205(e)(2)]
 - FY12 Appropriations Act requires repayment if project not completed within four years of commitment. HUD may extend one year if failure to complete is beyond jurisdiction's control.



Enhanced/Timely Performance part 3

Financial Oversight

• Require jurisdiction to annually examine rental project's financial condition.

[§94.504(d)(2)]



Quality Assurance

On-Site Inspections

- Reduced to every three years regardless of project size.
- If "observable deficiencies" found, must have follow up inspection within 12 months verifying deficiencies are corrected.
 - Health and safety deficiencies must be corrected immediately.



[§94.504(d)(1)(ii)]

Homeowner Activities

• If homeowner unit not purchased within six months of completion, housing must be rented to eligible tenant. [§92.254(a)(3)]

• FY12 Appropriations Act requires homeownership unit not sold within six months of completion be rented.



Property Standards

<u>Rehabilitation</u>

- Jurisdiction must require capital needs assessment for multifamily projects with 26 or more units.
- Major systems must have remaining useful life of 15 years for rental housing and 5 years for owneroccupied housing.

[§ 92.251(b)]

Manufactured Housing

• Requires manufactured housing be on permanent foundation. [§92.251(e)]



Send Comments to HUD

- Comments are due at HUD by February 14.
- It is best to send comments electronically if possible at <u>www.regulations.gov</u>.
- Refer to Docket No. FR-5563-P-01
 HOME Investment Partnership Program:
 Improving Performance and Accountability; and Updating Property Standards

Additional Information

NATIONAL LOW INCOME HOUSING COALITION

Learn more about HOME and other programs and policies in NLIHC's 2011 Advocates' Guide,

http://www.nlihc.org/template/page.cfm?id=274.

Become an NLIHC member, www.nlihc.org/join.



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